

POLICY 1060 Page 1 of 11

**Subject:** Confidentiality of Personal Information about Patrons

**Effective:** December 2007 **Revised:** August 2023

## 1.0 PURPOSE

This policy establishes standards to ensure the confidentiality of personal information about patrons and its use in the public library system.

#### 2.0 APPLICATION

This policy applies to all New Brunswick Public Library Service (NBPLS) employees, volunteers and library trustees.

## 3.0 DEFINITIONS

**Child or youth** refers to an individual who is under 19 years of age.

**Designate** refers to the employee assigned to handle requests for patron personal information in the absence of the Library Employee in Charge.

**Employee** refers to permanent and temporary personnel in the public library system.

**Library Employee in Charge** refers to the Library Manager / Director of the library.

**Personal information,** as defined by the <u>Right to Information and Protection of Privacy Act (RTIPPA)</u>, means recorded information about an identifiable individual, including but not limited to:

- a) the individual's name,
- b) the individual's home address or electronic mail address or home telephone or facsimile number,
- c) information about the individual's age, gender, sexual orientation, marital status or family status,
- d) information about the individual's ancestry, race, colour, nationality or national or ethnic origin,
- e) information about the individual's religion or creed or religious belief, association or activity,

POLICY 1060 Page 2 of 11

- f) personal health information about the individual,
- g) the individual's blood type, fingerprints or other hereditary characteristics,
- h) information about the individual's political belief, association or activity,
- i) information about the individual's education, employment or occupation or educational, employment or occupational history,
- j) information about the individual's source of income or financial circumstances, activities or history,
- k) information about the individual's criminal history, including regulatory offences,
- the individual's own personal views or opinions, except if they are about another person,
- m) the views or opinions expressed about the individual by another person, and
- n) an identifying number, symbol or other particular assigned to the individual

**Public library board** refers to the body corporate under the New Brunswick Public Libraries Act

**Video Surveillance** refers to any system or device that enables continuous or periodic recording, observing or monitoring of facilities and individuals.

## 4.0 **LEGAL AUTHORITY**

New Brunswick Public Libraries Act. Government of New Brunswick.

Right to Information and Protection of Privacy Act. Government of New Brunswick.

Civil Service Act. Government of New Brunswick.

# 5.0 GOALS / PRINCIPLES

- 5.1 New Brunswick Public Library Service, as a public body defined under RTIPPA, is responsible for the personal information under its control. As such, all personal information under the control of NBPLS is managed according to and in respect of the Right to Information and Protection of Privacy Act (RTIPPA).
- 5.2 All library patrons, regardless of age, have the right to confidentiality in the use of their personal information and the right to privacy in their use of library programs, services and collections. These rights are fundamental to the development and maintenance of intellectual freedom.

POLICY 1060 Page 3 of 11

- 5.3 NBPLS upholds the Canadian Federation of Library Associations' <u>Statement on Intellectual Freedom and Libraries</u> and <u>La charte des droits du lecteur</u> adopted by the Association pour l'avancement des sciences et des techniques de la documentation.
- 5.4 While children are particularly welcome in public libraries, parents and legal guardians are responsible for the choices their children make concerning the selection of materials and the use of library facilities and resources, as well as communicating with their children about those choices. Library employees should not breach a child's confidentiality by giving out information readily available to the parent or legal guardian from the child directly. Library employees should take great care to limit the extenuating circumstances in which they disclose such information (see section 6.3 of this policy).
- 5.5 In keeping with the <u>Canadian Federation of Library Associations' Code of Ethics</u>, library employees have the individual and collective responsibility to protect the privacy and dignity of all library users with respect to information sought or received and resources consulted, borrowed, acquired, or transmitted.

# 6.0 REQUIREMENTS / STANDARDS

## 6.1 COLLECTING PERSONAL INFORMATION ABOUT PATRONS

- 6.1.1 Personal information about patrons that is under the control of NBPLS, no matter the format, is used for the following purposes:
  - To plan and develop library programs, services and collections to serve different segments of the population;
  - To ensure the return of library material;
  - To determine the usage of library programs, services and collections;
  - To support the delivery of special library services (e.g. home library service and library services by mail);
  - To schedule library programs and the use of services (e.g. computers, meeting rooms);
  - To contact patrons about library promotions (e.g. programs, services, events and fundraisers). This may include solicitation for

POLICY 1060 Page 4 of 11

financial support in the form of donations to the New Brunswick Public Libraries Foundation. Patrons have the option not to receive information on these topics if they wish;

- To ensure the safety of the public and protection of the library facility and materials through the use of video surveillance when other measures of deterrence or detection of criminal activity have been considered and rejected as unworkable by library management;
- To perform the normal functions required by employees during the course of their duties.
- 6.1.2 Patrons must be made aware of the specific use of their personal information, recorded in any form, by the employee or volunteer at the time the information is collected.
- 6.1.3 A printed information card or sheet will be provided at the circulation desk for patrons to help explain why personal information about patrons is collected and may be disclosed (see Appendix A). In the case where a library has video surveillance, patrons must be made aware through signage at library entrances that video surveillance is in use.
- 6.1.4 Libraries will only collect personal information that is necessary for the fulfillment of the purposes outlined in 6.1.1.
- 6.1.5 Consent must be obtained each time the information is going to be used in a way that differs from the original purpose of the information as stated in 6.1.1.

## 6.2 SECURITY AND USE OF PERSONAL INFORMATION ABOUT PATRONS

- 6.2.1 Library Managers/ Directors or other Employee in charge maintains custody of all records created unless in the case of video surveillance where the recordings and records are controlled outside of the purview of the library.
- 6.2.2 The Library Employee in Charge is responsible for compliance with RTIPPA.
- 6.2.3 All employees must make an affirmation or oath of service in compliance with the <u>Civil Service Act</u> when they begin employment in the NB public library system.

POLICY 1060 Page 5 of 11

- 6.2.4 Volunteers must make an affirmation or oath of office before they begin volunteer work in the NB public library system (see Appendix B).
- 6.2.5 Library trustees must make an affirmation or oath of office when appointed to a public or public-school library board (see Appendix C).
- 6.2.6 Only employees, volunteers and library trustees who are fully aware of the requirements for protecting personal information about patrons will be authorized to collect or have access to personal information. In the case of video surveillance, only the library employee in charge, their designate or security personnel, and limited personnel representing the municipal and/or school funding partners will be authorized to operate and have access to the video surveillance system.
- 6.2.7 The Library Employee in Charge in consultation with the Regional Director is responsible to follow Appendix D of this policy when considering and installing a video surveillance system to ensure compliance with RTIPPA.
- 6.2.8 Personal information about patrons, recorded in any format, will only be used by employees, volunteers or library trustees while working within the scope of their responsibilities:
  - Employees, volunteers or library trustees must not abuse their privilege to access personal information for idle curiosity or malicious intent, such as browsing through databases or going through patron paper files.
  - Employees, volunteers or library trustees cannot casually share and discuss information about respective patrons or other personal information to one another.
- 6.2.9 Employees and volunteers will use discretion when:
  - displaying books on hold in common areas for patrons to pick up.
    Minimal personal information should appear on the outside of the item to identify for whom the material is intended;
  - personal information is visible on a computer screen (e.g. during a circulation transaction). The screen should not be visible to unauthorized persons, such as other patrons or employees/volunteers, who do not need access to that personal information;

POLICY 1060 Page 6 of 11

- answering questions, sending information (e.g. mailing, faxing or emailing) or leaving telephone messages for patrons. For example, postcards that identify the items being held or the materials overdue must not be used unless they are mailed in a sealed envelope; telephone messages left with others or on answering machines should not disclose the title, subject of materials, or amount of fines or fees owed in order to respect the patron's right to privacy.
- 6.2.10 Employees and volunteers may maintain an archive of patron questions (paper or electronic). However, the questions must not link to an identifiable individual.
- 6.2.11 Any complaint or inquiry about the collection, use or accuracy of personal information about patrons is to be directed to the Library Employee in Charge.
- 6.2.12 Employees who fail to adhere to the standards for security and use of personal information may be subject to disciplinary action. For more information see the Department of Post-Secondary Education, Training and Labour (PETL) Personal Information Management and Security Policy, Appendix C: Privacy Violations and Possible Disciplinary Actions (available to employees on PETL Intranet).
- 6.2.13 In the event that the Library Employee in Charge wants to contact patrons by telephone or mail for the purpose of notifying them about specific services, programs, activities, fundraisers of the library or the library board, the Library Employee in Charge must fill out the Request Form for Patron Contact List Report (see Appendix E) and submit it to the Regional Director for approval. See Appendix F for regional office responsibilities in generating patron contact list reports. For standards relating to contacting patrons by email see NBPLS Policy 1094 Canada's Anti-Spam Legislation.

## 6.3 DISCLOSURE OF PERSONAL INFORMATION ABOUT PATRONS

In accordance with RTIPPA, employees, volunteers and library trustees will not disclose personal information about patrons to any person, institution, association, board or agency unless they have the consent of the patron or they are authorized to do so under RTIPPA. Examples of when personal information about patrons may be disclosed include:

POLICY 1060 Page 7 of 11

# 6.3.1 Family and Friends:

- to relieve a debt owed by the patron (e.g. a parent, spouse, or caretaker, etc.) who wants to pay a library fine or fee on the patron's behalf;
- when there are compelling reasons to believe the health, safety or security of the public and/or patron may be at risk;
- to contact the patron's next of kin in an emergency situation (e.g. accident, injury or death).
- In all cases, only the minimum information needed will be disclosed.

# 6.3.2 Collection Agencies:

- when a collection agency is contracted by the library region to collect a debt owed to the library (e.g. library fines, fees, overdue or lost materials).
- In the event that a collection agency calls the library for information about a patron that is not related to library-initiated business, the personal information will not be disclosed until a) the Library Employee in Charge and the Regional Director have been consulted; and b) the agency can provide evidence that they have a valid subpoena, warrant or other court order compelling the library to disclose the personal information.
- In all cases, only the minimum information needed will be disclosed.

# 6.3.3 Communication with other libraries (within or outside NBPLS):

- to collect a debt owed by the patron (e.g. library fines, fees, overdue or lost materials).
- In consultation with the Regional Director, the Library Employee in Charge may disclose information from a patron incident report to a neighboring NBPLS library, on a case-by-case basis. In each case, the facts need to be examined to determine whether a disclosure is warranted for health and safety reasons.
- Only the minimum information needed will be disclosed.

POLICY 1060 Page 8 of 11

# 6.3.4 Library theft or vandalism:

- to assist the police in an investigation.
- In all cases, personal information about patrons will not be disclosed until the Library Employee in Charge and Regional Director have been consulted.
- Only the minimum information needed will be disclosed.

# 6.3.5 To assist the police in an investigation:

- The requesting Officer will fill out the Police Request for Information Form (See Appendix G).
- The Library Employee in Charge (or designate) will review the Police Request for Information Form and determine in consultation with the Regional Director whether the information is necessary for the purposes requested.
- Further, the Library Employee in Charge (or designate) and the Regional Director will determine whether the information would reveal intimate details of the patron's lifestyle and personal choices, and if so, remove this information. The Library Employee in Charge (or designate) will make any necessary changes.
- Once the information is prepared, but before it is released, the Officer will fill out the Release of Information and Confirmation of Non-Disclosure Form (See Appendix H).
- Once both forms are signed by all parties and in possession of the Library Employee in Charge (or designate), information will be released.
- In the event that this procedure does not provide the necessary information to the Officer in a timely manner, they would be better served by getting the necessary warrants.

POLICY 1060 Page 9 of 11

# 6.3.6 To comply with a subpoena, warrant or other order:

- Upon being presented with a search warrant or other such court order, the Library Employee in Charge (or designate) will review it to determine its scope and ensure that only the information referred to in the search warrant or other court order is disclosed;
- Whenever possible, the Regional Director will be advised before the release of the information, and when it would not constitute an impediment to the execution of the warrant or court order, the Regional Director will review the information to be obtained or seized before it is released;
- When a warrant authorizes a search of the premises to obtain information with respect to an offence, the Library Employee in Charge (or designate) will place no impediment in the way of the police obtaining and seizing relevant information; the Library Employee in Charge (or designate) will facilitate the execution of the warrant, the Regional Director will be notified as soon as possible and will review the information to be seized if it will not constitute an impediment to the execution of the warrant. The person who executes a warrant may seize items not specified in the warrant where they believe such items will afford evidence.
- If a production order is presented (i.e. an order under the Criminal Code or other Act to produce documents or certified copies of documents or data, or to prepare and produce a document based on documents or data already in existence), the Library Employee in Charge (or designate) will consult the Regional Director and determine whether it is appropriate to fill the order within the specified time or whether applying for an exemption is warranted;
- If an application for exemption to a production order is recommended (i.e. the order would require production of privileged information, data or documents or material that is otherwise protected from disclosure by law; it would be unreasonable to require compliance; or, the Library Employee in Charge (or designate) does not have the information, document or data sought), the Executive Director of NBPLS and the Justice Department will be contacted for further review and advice.
- In all cases, only the minimum information needed will be disclosed.

POLICY 1060 Page 10 of 11

#### 6.3.7 Social Workers and School Counselors

- When there are compelling reasons to believe the health, safety or security of the public and/or patron may be at risk. In all cases, personal information about patrons will not be disclosed until the Library Employee in Charge and Regional Director have been consulted.
- Only the minimum information needed will be disclosed.
- 6.3.8 Employees, volunteers and library trustees are to consult the Library Employee in Charge (or designate) if in doubt regarding the authority to disclose personal information about patrons under RTIPPA.
- 6.3.9 Employees, volunteers and library trustees are to report immediately to the Library employee in Charge (or designate), who will notify the Regional Director if there is a suspected or actual breach of privacy of patron's personal information. For more information on how to handle a breach of privacy see the Department of Post-Secondary Education, Training and Labour **Privacy Breach Policy** (available to employees on <u>PETL Intranet</u>).

# 6.4 RETENTION AND DISPOSAL OF PERSONAL INFORMATION ABOUT PATRONS

6.4.1 Personal information about patrons will be protected by safeguards appropriate to the sensitivity of the information and will be kept for as long as it is relevant to the purpose for which it was collected. To this end, all information is managed in accordance with the Government of New Brunswick's Classification Plan and Retention Schedules for Common Records.

# 7.0 GUIDELINES / RECOMMENDATIONS

It is recommended that employees, volunteers and library trustees familiarize themselves with the Right to Information and Protection of Privacy Act (RTIPPA).

# 8.0 REGIONAL GUIDELINES AND PROCEDURES

In consultation with the Provincial Office, Regional Directors may develop additional guidelines and procedures consistent with and necessary to support this policy.

POLICY 1060 Page 11 of 11

## 9.0 REFERENCES

Best Practice: Video Surveillance. Office of the Access to Information and Privacy Commissioner of New Brunswick.

<u>Charte des droits du lecteur</u>. Corporation des bibliothécaires professionnels du Québec.

Civil Service Act. Government of New Brunswick.

Code of Ethics. Canadian Federation of Library Associations.

New Brunswick Public Libraries Act. Government of New Brunswick.

<u>Personal Information Management and Security Policy</u>. Department of Post-Secondary Education, Training and Labour.

Privacy Breach Policy. Department of Post-Secondary Education, Training and Labour.

Right to Information and Protection of Privacy Act. Government of New Brunswick.

<u>Statement on Intellectual Freedom.</u> Canadian Federation of Library Associations.

# 10.0 CONTACTS FOR MORE INFORMATION

NBPLS Provincial Office, (506) 453-2354